

A BILL

FOR AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO, AMENDING VARIOUS SECTIONS OF CHAPTER 86 OF THE CITY CODE RELATED TO MASSAGE PARLORS AND MASSAGE FACILITY LICENSING.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AURORA, COLORADO:

Section 1. That Division 3 - Massage Parlor Licenses of Article V – Special Business Licenses – Class 2 of Chapter 86 of the City Code of the City of Aurora, Colorado, is hereby repealed in its entirety and replaced with the following:

Section 2. That Article V, Division 3 of Chapter 86 of the City Code of the City of Aurora, Colorado, is hereby amended and shall read as follows:

Division 3. – Massage Facility License

Section 86-436. – Definitions

Except as otherwise indicated by the context, the following words, terms and phrases, shall have the following meanings for purposed of this division:

Agent means an individual designated by a publicly-held corporation to act on behalf of the corporation under this article. An agent shall be a bona fide resident of Colorado and a citizen or legal resident of the United States or otherwise authorized to work in the United States.

Applicant means an individual acting on behalf of a massage facility to apply for a license.

Client means an individual who enters into an agreement for massage therapy for a fee, income or compensation of any kind within the city.

Control means the power to direct or cause the direction of the management and policies of an applicant, licensee or controlling person, in any way. Control is presumed to exist:

- (1) In a privately-held corporation, if a person has the direct or indirect ownership of or power to vote ten (10) percent or more of the outstanding voting securities of the applicant, licensee or controlling person, or to control in any manner the election of one or more of the directors of the applicant, licensee or controlling person. To determine the percentage of voting securities owned, controlled or held by a person, there shall be added the voting securities of any other person controlled by (i) that

- person, or (ii) by an officer, partner, employee or representative of that person or (iii) by a spouse, parent or child of that person.
- (2) In a publicly-held corporation, in an on-site manager who directs the daily operation of the massage facility, and every additional manager at the same location to whom the on-site manager reports, whether or not the on-site manager or additional manager(s) has any ownership interest in the massage facility.
 - (3) In a partnership, if the general partner or a limited partner holds ten (10) percent or more of the voting rights of the partnership.
 - (4) In a limited liability company, if a member holds ten (10) percent or more of the voting rights of the company.
 - (5) If a creditor of the applicant, licensee or controlling person holds a beneficial interest in ten (10) percent or more of the liabilities of the applicant, licensee or controlling person.
 - (6) In an on-site manager of a massage facility who directs the daily operation of the massage facility, whether or not the on-site manager has any ownership interest in the massage facility.

Controlling person means a person directly or indirectly possessing control of an applicant or licensee.

Employee means any person who performs any service at a massage facility on a full-time, part-time or contract basis, whether or not the person is designated an employee, independent contractor or otherwise. Employee does not include a person exclusively at the massage facility for repair or maintenance of the massage facility or for the delivery of goods to the licensee.

Erotic Massage Parlor means a massage facility that entices clients through advertising or other business practices directed toward sexual desires, lust or passions.

Massage facility means any place of business where any massage therapy or full body massage is practiced or administered. The term “massage facility” shall not include:

- (1) Training rooms of public and private schools accredited by the state board of education or approved by the state division charged with the responsibility of approving private occupational schools;
- (2) Training rooms of recognized professional or amateur athletic teams;
- (3) Offices, clinics, and other facilities at which health care practitioners licensed by the state of Colorado or any other state, provide massage services to the public in the ordinary course of their profession;
- (4) Health care facilities licensed by the state;
- (5) Barber shops, beauty salons, and other facilities at which barbers and cosmetologists licensed by the state provide massage services to the public in the ordinary course of their professions;

- (6) Bona fide athletic clubs not engaged in the practice of providing massage services to their members or to the public for remuneration; for purposes of this definition, if an athletic club does not receive more than 10 percent of its gross income providing massages to its members or to the public, such shall be prima facie evidence of its status as a bona fide athletic club;
- (7) A place of business where a person offers to perform or performs massage therapy:
 - (A) For not more than 72 hours in any six month period; and
 - (B) as part of a public or charity event, the primary purpose of which is not to provide massage therapy;
- (8) A place of business where a licensed massage therapist practices as a solo practitioner and complies with all required acts of this section and:
 - (A) Does not use a business name or assumed name; or
 - (B) Uses a business name or an assumed name and provides the massage therapist's full legal name or license number in each advertisement and each time the business name or assumed name appears in writing; and
 - (C) Does not maintain or operate a table shower.

Massage or massage therapy means a system of structured touch, palpation, or movement of the soft tissue of another person's body in order to enhance or restore the general health and well-being of the recipient. Such system includes, but is not limited to, techniques such as effleurage, commonly called stroking or gliding; petrissage, commonly called kneading; tapotement or percussion; friction; vibration; compression; passive and active stretching within the normal anatomical range of movement; hydro massage; and thermal massage. Such techniques may be applied with or without the aid of lubricants, salt or herbal preparations, water, heat, or a massage device that mimics or enhances the actions possible by human hands.

Massage therapist is an individual that has fulfilled the requirements for state licensure under Colo. Rev. Stat. §12-35.5-107, and has a valid massage therapist license issued by the state of Colorado to engage in the practice of massage therapy.

Mobile massage unit means a vehicle or other movable enclosure specifically equipped for a massage therapist to provide massage therapy inside the vehicle or enclosure.

On-site manager means a person on the premises of the massage facility who has responsibility for the operations of the massage facility.

Person means a corporation, firm, partnership, association, organization and any other group acting as a unit, as well as an individual. It includes a trustee, receiver, an assignee, or similar representative.

Sexual act means sexual contact, sexual intrusion, or sexual penetration as defined in section Colo. Rev. Stat. §18-3-401.

Spa establishment means a commercial massage facility that offers or engages in personal services that call for the patron to disrobe, such as body wraps, hydro mineral wraps, body polish, body wash, baths and hydro tub soak.

Table shower means an apparatus for the bathing or massaging of a person on a table or tub.

Vichy shower shall have the same meaning as *Table Shower*.

Section 86-437. – Licenses generally; minimum requirements.

- (a) The licenses required by this article are in addition to any other applicable licenses or permits required by the city, county or state. Massage facilities licensed under this article shall comply with all other applicable ordinances and laws, including the city zoning ordinance.
- (b) All licenses issued under this article are non-transferable between persons. However, a licensed massage facility may change locations as provided by this article.
- (c) All licenses issued under this article shall be for a period of one (1) year from the issuance date, but may be revoked or renewed under this article.

Section 86-438. – License required;

- (a) No person shall be permitted to operate a massage facility in the city without a valid massage facility license; and
- (b) No person shall be permitted to work as a manager of a massage facility without a massage facility manager's license.

Section 86-439. – Application.

- (a) In addition to the requirements of section 86-29 each application for a massage facility license shall contain the following information:
 - (1) If the applicant is an individual, satisfactory proof that he or she is 18 years of age or older;
 - (2) If the applicant is a legal entity, satisfactory proof that each of the individual officers, directors, managers, partners, members, principal owners and/or anyone with 10 percent or more financial interest of such entity are 18 years or older;
 - (3) Whether the applicant or any of the other individuals required to be listed in the application have been convicted of a felony or misdemeanor, in any Federal, State or Municipal court in any of the United States jurisdictions or possessions or any foreign country, including but not limited to "Crimes of Moral Turpitude" such as prostitution, solicitation of prostitution, fraud, theft,

embezzlement, money laundering or similar crimes. Failure to disclose any criminal conviction may result in denial of the license application.

- (4) Whether the applicant or any of the other individuals required to be listed in the application has had a previous license under this or any other similar massage facility ordinance from another city or county in the United States denied, suspended, or revoked, and, if so, the name and location of the massage facility for which such license was denied, suspended, or revoked, as well as the date of such denial, suspension, or revocation;
 - (5) Whether the applicant or any of the other individuals required to be listed in the application has been an officer, director, manager, partner, member, and/or principal owner of any legal entity which currently or previously operates or operated a massage facility or business meeting the definition of massage facility in this article and the name, dates of operation and location of such business or businesses;
 - (6) Satisfactory proof of the applicant's ownership or right to possession of the premises wherein the massage facility will be operated.
- (b) Each manager of a massage facility shall submit an application for a manager's license on a form to be provided by the licensing administrator which shall contain the following information:
- (1) If the applicant is an individual, satisfactory proof that he or she is 18 years of age or older;
 - (2) The applicant's name, address, date of birth, telephone number, and state massage therapist license number;
 - (3) Whether the applicant or any of the other individuals required to be listed in the application meet the requirements specified in section 86-439(a) and, if so, the criminal act involved, the date and place of conviction, and the disposition;
 - (4) Any disciplinary actions taken by any state or local massage therapy board or criminal convictions for violations of a massage therapy practice act in any jurisdiction and the result of such disciplinary actions.
 - (5) Dates and location of massage therapist education as required by Colo. Rev. Stat. § 12-35.5-107(a).
 - (6) Date of passing of one of the examinations under Colo. Rev. Stat. § 12-35.5-107(b).

Section 86-440. – Review by other departments.

- (a) Prior to the issuance of any massage facility license, the license application shall be submitted to the police department for review as provided in section 86-34. The police department shall provide information as to whether the applicant and each of the other individuals required to be listed in the license application meet the requirements in section 86-439(a). Such review shall be completed within 20 days after the license application is submitted to such department.

- (b) Prior to the issuance of any massage facility manager's license, each license application shall be submitted to the police department for review as provided in section 86-34. The police department shall provide information as to whether the applicant has been convicted of any criminal act specified in section meet the requirements in section 86-439(a). Such review shall be completed within 20 days after the license application is submitted to such department.
- (c) The police department shall only be required to provide the information specified in subsections (a) and (b) of this section and shall not be required to approve or disapprove the license application.

Section 86-441. – Issuance; denial

- (a) If, after investigation, the licensing administrator finds, in addition to the findings required by section 86-35, that the individual applicant, or each of the officers, directors, managers, partners, members, and/or principal owners of the applicant, and the applicant's manager:
 - (1) Are 18 years of age or older;
 - (2) Shall not, (a) have voluntarily surrendered any license to practice as a massage therapist or operate a massage facility as a result of or while under investigation; (b) have had a license to practice as a massage therapist or operate a massage facility or similar license denied or revoked by the State of Colorado or a political subdivision of Colorado, or a regulatory board in another United States jurisdiction or possession, for an act that occurred in that jurisdiction that would be a violation under this article;
 - (3) Shall not be a registered sex offender or required by law to register as a sex offender;
 - (4) Shall not have any prior conviction for an offense involving sexual misconduct with a child, including sexual abuse, sexual assault, sexual conduct, sexual molestation and sexual exploitation;
 - (5) Shall not have any prior convictions or pending violations for any crime of moral turpitude, including but not limited to prostitution, or of operating a prostitution enterprise, theft, embezzlement, or money laundering;
 - (6) The location where the license is applied for has not had a similar license revoked or surrendered for cause within the last 24 months; and
 - (7) Shall be free of all reasons to deny an application on the basis of the character and reputation and likelihood that the facility will be operated lawfully.
- (b) Then he or she shall, within 30 days following receipt of the license application, approve the issuance of massage facility license to the applicant for use at the location identified in the license application as the situs of the business.
- (c) The licensing administrator shall be empowered to place reasonable conditions and restrictions upon any massage facility license on a case by case basis. The licensee shall have the right to a hearing before the Finance Director to review any such conditions or restrictions in accordance with the provisions of section 86-55(a).

- (d) If, after investigation, the licensing administrator finds, in addition to the findings required by section 86-35, that:
- (1) The applicant meets all the requirements of subsection (a) of this section;
 - (2) The applicant has completed all requirements of section Colo. Rev. Stat. §12-35.5-107 and holds a valid state massage therapist license.
- (e) Then he or she shall, within 30 days following receipt of the license application, issue a manager's license to the applicant.

Section 86-442. – Temporary License.

- (a) The licensing administrator may issue a temporary massage facility permit upon receipt of a complete massage facility license application involving the sale or change in ownership of a business. Such permit shall be issued for 30 days and renewed each 30 days until approval or denial of the massage facility license.
- (b) The licensing administrator may issue a temporary massage facility manager permit upon receipt of a complete massage manager license application upon sale, change of ownership, or change of manager of an existing licensed massage facility. Such permit shall be issued for 30 days and renewed each 30 days until approval or denial of the massage facility manager license.

Section 86-443. – Limitations on operation.

- (a) It shall be unlawful for any person in the business of operating a massage facility, or any manager or employee thereof:
 - (1) To operate a massage facility without a valid massage facility license or with a license that has been suspended, revoked, or expired;
 - (2) To operate a massage facility without a licensed massage facility manager registered to the facility;
 - (3) To be open for business without a massage therapist on the premises that has been licensed in accordance with Colo. Rev. Stat. §12-35.5-107.
 - (4) To operate or maintain a table shower or vichy shower on the premises without a table shower permit issued by the licensing administrator;
 - (5) To permit a licensed massage facility to be used for housing, sheltering, or harboring any person(s), or as living or sleeping quarters for any person(s). The owner and family members of a massage facility operated as a home occupation, as defined by Section 146-2001 of the Aurora City Code, are exempt from this prohibition.
 - (6) To massage any other person, or give or administer any bath or baths in a manner intended to arouse, appeal to or gratify the lust or passions or sexual desires of such other person;
 - (7) To allow a nude or partially nude employee to provide massage therapy or other massage services to a customer;

- (8) To permit nudity or encourage nudity as part of any massage service unless it is a bona fide spa establishment offering and regularly conducting a full range of spa services and treatments to both male and female clients and the facility practices appropriate draping;
- (9) To advertise or market sexually suggestive content in the promotion of the massage facility including sexual suggestive photos or statements in regards to the employees of the establishment;
- (10) To permit employees or agents of the business to dress in lingerie or other attire intended to appeal to the sexual interests and desires of clients or potential clients;
- (11) Use or possession of adult-oriented merchandise, including sex toys, sexual aids, vaginal or anal lubricant, or any contraceptive item, in any part of a massage facility;
- (12) To permit any individual, including a client, student, contractor, or employee, to engage in any sexual act in the massage facility;
- (13) To fail to immediately report to the police department any disorderly conduct, sexual acts, or other criminal activity occurring on or within the licensed premises;
- (14) Permitting any person to make arrangements to engage in a sexual act in any other place;
- (15) Concealing persons in the facility or eluding identification by inspectors or law enforcement to include but not limited to exiting side or back doors or remaining behind locked doors in the facility;
- (16) To permit anyone to perform massage therapy without a valid massage therapists license issued under Colo. Rev. Stat. §12-35.5-107;
- (17) To operate between the hours of 10:00 p.m. and 5:00 a.m.;
- (18) Any violation of Colo. Rev. Stat. §12-35.5-111(q); and
- (19) Any violation of Colo. Rev. Stat. §12-35.5-111(l)

Section 86-444 – Required Acts

(a) Every licensed massage facility shall be required to:

- (1) Maintain a list of employees and contractors on site for the current and previous (1) year with start dates of employment or contracted service, full legal name, date of birth, home address and telephone number, employment position, date first began service and when terminated service;
- (2) Maintain a copy of each massage therapists Colorado license for each employee and contractor performing massage;
- (3) Maintain a log of all massage therapy administered at the facility. The log shall contain the following information: date, time and type of each massage therapy administered, name of the client, and name of the employee administering the massage therapy. The log shall be retained for a minimum of one (1) year following any massage therapy. The massage therapy log shall be subject to inspection and copying, upon request by the Licensing Director or designee, during normal business hours;

- (4) Operate under or conduct business under only the designation specified in the license;
- (5) All employees, contractors and other persons excluding patrons present in the massage facility must have valid government identification and must immediately present such identification upon request of an inspector or law enforcement;
 - a. A valid Colorado driver's license;
 - b. An identification card issued in accordance with Colo. Rev. Stat. § 42-2-302;
 - c. A valid driver's license, containing a picture, issued by another state;
 - d. A military identification card;
 - e. A valid passport; or
 - f. An immigration registration card or any other federal document;
- (6) List the state massage therapist license numbers in any advertisement that depicts persons either explicitly or implicitly implied to be therapists employed or contracted by the massage facility;
- (7) Massage therapists shall remain fully clothed while administering massage or otherwise visible to clients on business premises, including premises designated by the client through an outcall massage service. The massage therapist's attire shall not include: (1) attire that is transparent, exposes cleavage, thigh, midriff, that is see-through, or that substantially exposes the therapists undergarments;
- (8) Massage facilities interior and exterior doors shall remain unlocked while the massage facility is open. Exterior doors may remain locked if the massage facility is owned by one individual with no more than one employee or independent contractor;
- (9) List the address of the facility in any advertisement; and
- (10) Upon the sale or transfer of any interest in a massage establishment, the license issued pursuant to the chapter shall be null and void and a new application shall be required.

Section 86-445. – Table shower permit.

- (a) Operating or maintaining of a table shower on or about the licensed premises shall require a permit.
- (b) The licensing administrator may issue a permit if the following conditions are met:
 - (1) The table shower is commercial and professional in nature and is designed solely for the purpose of massage utilizing multiple spray nozzles, massage bathtubs and tables with accessory sprayers shall not qualify;
 - (2) The facility where the shower is being installed is a bona fide high spa establishment offering and regularly conducting and marketing a full range of spa services and treatments to both male and female clients; and
 - (3) The facility practices appropriate draping of a client to include draping of the buttocks and genitalia of all clients, unless the client gives specific informed consent to be undraped.
- (c) If the licensing administrator has reason to believe that there is a failure to comply with the conditions in part (b) of this section. The administrator shall provide licensee with written notice that the table shower permit is terminated and the conditions violated.

- (d) The licensee may appeal the termination or denial of a table shower permit in accordance with 86-55.

Section 86-446. – Revocation or suspension of license.

- (a) In addition to any reason set forth in section 86-47 and notwithstanding any provision of this chapter to the contrary, the director may suspend or revoke a massage facility license if he or she finds that:

- (1) The licensee has committed a violation of 86-443 or 86-444;
- (2) The licensee failed to permit an inspection any time the facility is occupied or open for business;
- (3) It is found that the qualifications of the owner or manager utilized to obtain a massage therapist license under Colo. Rev. Stat. §12-35.5-107 were likely obtained through fraud, deceit or misrepresentation, and the State has revoked the massage therapy license of the licensee ; or
- (4) A pattern of credible facts emerges that the facility is attempting to operate an erotic massage parlor or prostitution enterprise whether or not there is a violation of any other specific rule or code.

- (b) The director may summarily suspend a massage facility license with a hearing to be scheduled within 15 days when the director finds that:

- (1) The licensee willfully violated any provision 86-441 or 86-442 and / or the director has reason to believe that the facility may be permitting acts sexual acts or negotiations for sexual acts on or about the licensed premises;
- (2) The licensee knowingly permitting a person to perform massage therapy when licensee should reasonably know that such person is not licensed in accordance with Colo. Rev. Stat. §12-35.5-107 when such license is required;
- (3) The licensee failed to permit an inspection any time the facility is occupied or open for business, or any other substantiated information that indicates an unlawful operation.

Section 86-448. – Inspections.

- (a) No owner, manager, massage therapist, or employee shall fail to immediately grant full massage establishment access any time such establishment is occupied or open for business, to a Licensing Officer, or any other person authorized or required by law to inspect the massage establishment;
- (b) All rooms, cabinets, storage areas shall be subject to inspection and any locked rooms, cabinets or storage areas shall be promptly opened for inspection;
- (c) Each massage facility shall keep a complete set of books of account open to inspection without unreasonable delay;
- (d) Inspectors may request to review the massage therapist license issued by the State at any time during an inspection for the massage therapists, managers, or massage therapist employed as contractors.

- (e) All owners, managers, massage therapists, employees, contractors or persons occupying the facility other than patrons shall present identification and shall not elude identification.

Section 86-448. – Fees.

- (a) Application, and annual license fees for massage facility and manager’s licenses shall be established by the director in accordance with the provisions of section 2-587 of this code.

Section 3. – Severability

The provisions of this ordinance are severable. If a court determines that a word, phrase, clause, sentence, paragraph, subsection, section, or other provision is invalid or that the application of any part of the provision to any person or circumstance is invalid, the remaining provisions and the application of those provisions to other persons or circumstances are not affected by that decision.

Section 4. That all ordinances, or parts of ordinances, of the City Code of the City of Aurora, Colorado, in conflict herewith are expressly repealed.

Section 5. That pursuant to Section 5-5 of the Charter of the City of Aurora, Colorado, the second publication of this ordinance shall be by reference, utilizing the ordinance title. Copies of this ordinance are available at the Office of the City Clerk.

INTRODUCED, READ AND ORDERED PUBLISHED this _____ day of _____, 2018.

PASSED AND ORDERED PUBLISHED BY REFERENCE this _____ day of _____, 2018.

STEPHEN D. HOGAN, Mayor

ATTEST:

LINDA BLACKSTON, City Clerk

APPROVED AS TO FORM

HANOSKY HERNANDEZ, Asst. City Attorney

